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                        MEETING OF
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                     BOARD OF DIRECTORS
                  CHICAGO DEVELOPMENT FUND
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                               City Hall, Room 1000
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                               121 North LaSalle Street
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                               Chicago, Illinois
                               Friday, June 18, 2010
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                               9:00 a.m.
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   Commissioner Christine Raguso, Chairperson
   Stephanie Neely, Treasurer
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   Carrie Austin, Alderman
   Margaret Laurino, Alderman
   Eugene Munin, Budget Director
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   Gene Saffold, CFO
   Rafael Leon
18
   Tony Smith
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   Scott Fehlan
   David Narefsky
   Robert Stephan
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   Reported by Donna M. Urlaub
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(The proceedings in this cause 1 commenced at approximately 2 9:00 a.m., before the arrival 3 of the court reporter. 4 report of proceedings began 5 at 9:26 a.m.) 6 7 MR. NAREFSKY: That's a little bit of an 8 unusual situation here because, you know, they 9 consider themselves to be a church. But, of 09:26AM 10 course, they're not necessarily a church in the way 11 that other organizations more traditionally --TREASURER NEELY: But they're not running 12 13 this as a church. 14 ALDERMAN AUSTIN: Absolutely. No, they are They are not running this as no church. 09:26AM 15 16 They're running it as a family center. TREASURER NEELY: So churches can build 17 family centers as long as they're not running them 18 as churches, correct? 19 09:27AM 20 MR. FEHLAN: They don't have any separate -there is -- but the Salvation Army did represent to 21 22 the City that Corps Community Center legally to 23 them means a church. And there's no question 24 there's a lot of other activities that go on, but

they represented they don't have any separate 1 Their definition of church is 2 worship facility. the entire community center. So when they said we 3 have 28 corps community centers in Chicago, that means we have 28 churches in Chicago. So they're --09:27AM 5 it is kind of a hybrid, but they were very clear 6 7 they don't have some separate church building they 8 go worship in, it's this entire facility --9 COMMISSIONER RAGUSO: So where the issue is --09:27AM 10 ALDERMAN AUSTIN: But where the church 11 facility is located in the annex of where they were 12 showing yesterday is the church where they have church service as well as other services. 13 So how do you just classify it only as a church only? MR. FEHLAN: Oh, that was Salvation Army's 15 09:27AM representation, not ours. 16 COMMISSIONER RAGUSO: 17 The issue that we -and I have asked Chairman León to be here today --18 19 that the Advisory Board had issues with too, is the 09:27AM 20 fact that they want to be able to say who can come to the facility, and the religious --21 22 MR. SAFFOLD: It's not open? 23 COMMISSIONER RAGUSO: No. They would have 24 the authority to say --

Who

2 could come to the facility? COMMISSIONER RAGUSO: In the religious 3 capacity. If a group wanted to come and use their 4 facility or rent their facility, they want the 09:28AM 5 6 ability to say no, you cannot use this, because it's in contradiction to their mission as a church. 7 Which is understandable. 8 They've made that very 9 clear that they -- that they went up to their corporate board, and the corporate board will not 09:28AM 10 11 allow certain --ALDERMAN AUSTIN: But use the facilities for 12 13 what? When they -- they have 14 COMMISSIONER RAGUSO: 09:28AM 15 represented that they want to rent the facility. 16 ALDERMAN AUSTIN: Right. 17

What do you mean?

ALDERMAN AUSTIN:

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COMMISSIONER RAGUSO: And if a group wanted to come and rent their facility that's in contradiction to what their core mission or their core beliefs are, they want the authority to say no, you cannot rent these facilities.

ALDERMAN AUSTIN: I don't think that's true.

I do not believe that to be true. Because how -- I
mean, what other religions are you talking about?

You're saying that if somebody is a Buddhist and 1 2 they want to come and rent the facility, for what 3 purpose? COMMISSIONER RAGUSO: Okay. So to host --09:29AM 5 ALDERMAN AUSTIN: So unless they are renting it for a religious purpose, I can understand that. 6 7 But not if they are renting the facility for any 8 other purpose. So what would they be renting out? COMMISSIONER RAGUSO: 9 You're right 09:29AM 10 ALDERMAN AUSTIN: What part of the facility 11 are they renting out? 12 MR. STEPHAN: I --13 MR. SMITH: This is Bob Stephan. CDF 14 retained him to --09:29AM 15 ALDERMAN AUSTIN: Number one, when did all of 16 these questions come up? 17 COMMISSIONER RAGUSO: At the Advisory Board. ALDERMAN AUSTIN: 18 When? 19 COMMISSIONER RAGUSO: Last week? 09:29AM 20 MR. LEÓN: If I could speak, please. I'm 21 the Chairman of the Advisory Board and, as you also 22 know, I am the Acting Chairman of the CDC, and this transaction was at the CDC last week. 23 24 During the Advisory Board, I asked

the question about the separation of church and state because it was presented that this is a religious organization. And we were clear that there was an opinion issued by Mayer Brown that that was okay.

6 The next question that I raised was whether they will comply with all City ordinances, 7 including nondiscrimination regarding sexual 8 orientation because, as I mentioned at the CDC, 9 religious organizations have a lot of leeway on who 10 11 they allow in their facilities. And that was a 12 question that was presented. There was no answer 13 at that time. So the attorney said they will look

At the CDC last week, and you were present, and I made the same statements, and they said that yes, that they will comply with all the regulations and City ordinances.

Since then, I think that there have been some negotiations between the City and the Salvation Army to clarify what the real positions are.

So our position, our recommendation from the Advisory Board, as long as all decisions

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into it.

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are clarified, we were okay; but we want to make sure that the organization doesn't discriminate for any reason --

ALDERMAN AUSTIN: Right.

MR. LEÓN: -- in complying with the City ordinances. But that's not what has transpired since at the time that the meeting took place.

ALDERMAN AUSTIN: I think that what has occurred is a misunderstanding. Because from my understanding from Major Harvey is that the reason for the denial would be if you're renting the facility, and you want to use it as a church, then I have a right to say, no, you cannot use this facility as another church. Now, if that's not what has been transmitted to you, then --

MR. LEÓN: No, I mean, I think that the attorneys could articulate what the issues, the new issues, are --

ALDERMAN AUSTIN: Because I believe that I didn't bring these issues up because of Christ the King. But now we got issues because of this with the Salvation Army because they are -- their entity is a church?

COMMISSIONER RAGUSO: Christ the King

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accepted all -- they --
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                 ALDERMAN AUSTIN: Oh, so you're saying that
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           Salvation Army is not accepting all of what?
                 COMMISSIONER RAGUSO:
                                        This whole issue around
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           religious orientation and who is able to use the
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           facility.
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                 ALDERMAN AUSTIN: But if you are a religious
           entity -- Christ the King can refuse to let anybody
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           in their church.
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                 COMMISSIONER RAGUSO:
                                        No, they can't.
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                 ALDERMAN AUSTIN: Yes, they can. They will
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           not allow another church facility in their church --
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           in their building.
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                 MR. SMITH: But to clarify --
                 COMMISSIONER RAGUSO: It's a school.
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                 MR. SMITH: They're not renting --
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                 ALDERMAN AUSTIN: Never mind.
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                 MR. SMITH:
                              They're letting --
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                 ALDERMAN AUSTIN:
                                    Never mind.
                                    I have a --
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                 TREASURER NEELY:
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                 ALDERMAN AUSTIN:
                                    Because this is not going
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           to -- no. Go ahead.
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                 TREASURER NEELY:
                                    Have they agreed to
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           everything that we have asked, that they are not
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going to discriminate --1 2 COMMISSIONER RAGUSO: Can the lawyers I can respond to that. 3 MR. STEPHAN: We have had a series of discussions with them. 4 And first let me just be clear that 09:32AM 5 6 because they are a religious organization, many of 7 the anti-discrimination laws contain exceptions for religious organizations. So they have agreed to 8 9 comply with law. But because of these exceptions, 09:32AM it is not likely that they would be restricted from 10 11 discriminating. So we've asked for additional 12 covenants in the loan agreement that will be 13 between CDF and the Salvation Army about 14 discrimination, and they have agreed in principle 09:32AM 15 16 that they will not discriminate in the provision of 17 services or the rental of the facility. But they have also indicated that 18 they will not rent the facility for religious or 19 20 political purposes. And so they will not rent the 09:33AM 21 facility to another religious organization for 22 worship. 23 ALDERMAN AUSTIN: Right. 24 MR. STEPHAN: They have indicated that they

would rent it for, if that religious organization 1 2 wanted to rent the pool or the gymnasium for a 3 social gathering. TREASURER NEELY: I'm sorry. So if a 09:33AM 5 religious organization wanted to rent the 6 gymnasium, they'd rent it. 7 MR. STEPHAN: As long as it was not for 8 worship purposes. 9 TREASURER NEELY: So if a religious organization wanted to rent it for recreation, they 09:33AM 10 11 could. 12 MR. STEPHAN: That's what they have 13 indicated, yes. TREASURER NEELY: Okay. And what if someone 14 wanted to rent it for -- you know, the gymnasium 09:33AM 15 16 for a rally that represented a principle they 17 didn't agree with? There is the other prong, and 18 MR. STEPHAN: 19 that's what we have been discussing with them. 20 they have indicated -- we asked them, well, what 09:33AM 21 does political mean? And they said that they 22 envision political to refer to a meeting sought by 23 a group specifically to discuss a public position 24 on the topic, as well as any type of event to

promote a specific candidate, political party, or specific piece of legislation.

TREASURER NEELY: That's very vague. Like what is discuss a topic? We're going to discuss if I like your suit.

MR. STEPHAN: I understand you don't, but -(Laughter.)

-- that's okay.

That's right. And that's what we have been pursuing these discussions to get a better understanding of what they meant by that.

And we have also asked them to clarify that and if they could limit that.

We understand -- and I think it's been communicated to them -- we understand the issues they have with promoting a specific candidate for a political party because that could impact their 501(c)(3) status, and we understand that. But we have asked for clarification and limitation on this "meeting sought by a group specifically to discuss a public position on a topic," because that could, as you say, include almost anything. And we're also concerned then that it could also be implemented in such a way

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that --1 2 TREASURER NEELY: It's discriminatory. 3 MR. STEPHAN: -- it's discriminatory. So that -- really, those are the two 4 5 remaining issues. We have made great progress with 09:34AM And, again, they have agreed to a covenant 6 7 not to discriminate. In their view, though, as long as they uniformly apply these restrictions, 8 9 they're not discriminating. And I think that reasonable people can disagree on that position, 09:35AM 10 11 but that is their position, and they've made that 12 clear. 13 So that's where we are right now. 14 We've sought some clarification. And we appear to 09:35AM 15 be at an impasse currently, but we continue to, I 16 think, seek resolution on those issues. 17 MR. LEÓN: If I could add, I gave the example, what if the City of Chicago wants to host 18 a budget hearing there, and they have the right to 19 say no because that represents a public position; 09:35AM 20 21 so they could say legitimately, based on that comment, that the City of Chicago -- it's a 22 beautiful facility, will be a beautiful facility --23 24 but they could say, Well, you're holding a budget

hearing, therefore, that represents taking a 1 2 position on the budget hearing, therefore no. 3 ALDERMAN AUSTIN: And they told you that they could not do that? 4 No, no, I used that as an example. 09:36AM 5 MR. LEÓN: ALDERMAN AUSTIN: I was fittin' to say 'cause 6 7 that's not true 'cause I brought that up myself to Major Harvey that there are no facilities on the 8 9 Far South Side except at South Shore Country Club for us to even host a budget meeting; will we be 09:36AM 10 able to do it here? Yes. As well as with Colonel 11 12 Grindle. 13 The other one was that if somebody 14 would come in, a political individual, that wanted to rent a room and then turn around and say that 15 09:36AM 16 they are using that room as their political 17 headquarters. That was the reason on the political

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headquarters.

MR. LEÓN: I'm not privy to all the negotiations that have taken place between you and

part of it, because you are renting a particular

room for however long, however many days, and

then you could say that this is your political

24 the group or the City, but I think, based on what

they have represented to the City, is subject to 1. 2 interpretation. So if you can -- if they put it in writing, I think that everybody will feel very 3 comfortable with doing that. TREASURER NEELY: And are they willing to do 09:37AM 5 6 that? 7 MR. LEÓN: I don't know. TREASURER NEELY: 8 Are they willing to put 9 something in writing? MR. STEPHAN: Well, we have a covenant, a 09:37AM 10 11 nondiscrimination covenant. But they have, in 12 e-mail exchanges, they have indicated, again, that 13 they will restrict the rental of the facility for 14 political or religious purposes. We asked for 09:37AM 15 clarification. I earlier read the language that 16 they provided. And this is the language that we 17 asked that they clarify and limit. 18 And so I think that was the last request made was that -- and I wasn't privy to that 19 20

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discussion, but I think the request was made: you either delete that prong or restrict it further so that it's more easily understood how it will be implemented --

ALDERMAN AUSTIN: So you want them to eliminate whether they have a right to restrict another religious body from renting their facility.

MR. STEPHAN: No. I was asking -- I was speaking specifically to -- I'm setting aside the religious organizations. We were asking for clarification on the prong of specifically to discuss a public position on a topic. Just clarification on -- and, hopefully, a limitation on that prong. Because I think most would agree that's vague, and so we would like some clarification on that.

TREASURER NEELY: Yeah, that's vague.

MR. SAFFOLD: Yeah, you can drive a truck through that one.

ALDERMAN AUSTIN: Are you driving the truck?

MR. SAFFOLD: Construction truck.

COMMISSIONER RAGUSO: So knowing the Advisory Board's position, hearing the legal ramifications being discussed, knowing that we just passed this through CDC, knowing it's an exceptional project, and, you know, we want to help them however we can possibly help, they actually presented at Plan Commission yesterday, and I grabbed everybody behind Council Chambers to try to work out a mutual

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resolution on these two sticking points. And they left at about 4:30 saying, Let us go back and we'll discuss it internally.

with a letter saying we can't agree to this. So, you know, I thought we were working towards a resolution to try to meet common ground so we could not put the City in a position that, according to the lawyers, is if they choose the two provisions that we have recommended and say we can't agree --

MR. MUNIN: I'm sorry. What are they saying they can't agree to?

COMMISSIONER RAGUSO: To have religious organizations -- they can -- in renting -- and, again, renting is -- it's not going to be the huge core of this facility. The core of this facility is to serve, you know, the youth and -- not only the youth, it's to serve the community, period.

I mean, it is a fabulous, fabulous, fabulous; it's going to be absolutely brilliant, and long overdue for this community.

MR. MUNIN: I thought we were okay with that, that they can't -- they're saying we can't rent -- we will not rent the facility to a religious group

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for religious purposes, and we're saying that 1 2 that's okay, yes? Do we have a problem with that? MR. STEPHAN: It's a policy decision. 3 think legally they're permitted to do that. 4 It's a policy decision. 5 09:40AM 6 MR. MUNIN: Okay. The more troubling one is 7 the second part, right? Are they saying they can't agree to what on the --8 9 COMMISSIONER RAGUSO: They want essentially a veto power who can -- if they are going -- if a 09:40AM 10 11 religious group or a political organization is 12 going to have -- hold a meeting, convene a meeting that is going to be contradictory to what their 13 core mission is --14 ALDERMAN LAURINO: They want to be able to 09:40AM 15 16 say no. 17 COMMISSIONER RAGUSO: -- they want to be able 18 to say no. TREASURER NEELY: And how long is this 19 09:40AM 20 covenant in place, as long as the debt's 21 outstanding, and then it goes away? 22 MR. STEPHAN: And, just to clarify, what 23 they're saying is they're just not going to allow 24 any political meeting. So -- I mean, they're --

the reason they're saying they're able to --1 2 ALDERMAN LAURINO: What's political? 3 TREASURER NEELY: But you said it was more vague than that. I mean, political is actually 4 more specific. You said any topic. 09:40AM 5 6 MR. STEPHAN: Public position on any topic. TREASURER NEELY: Public position. 7 not necessarily political. A public position on a 8 9 topic could be, you know, animal rights. MR. SAFFOLD: Immigration. 09:40AM 10 11 MR. STEPHAN: Political. We, again, asked 12 them what is a political meeting, and their definition is the one I read earlier. 13 14 TREASURER NEELY: And that's just too vaque. 09:40AM 15 MR. STEPHAN: But what they're saying is we're going to apply it uniformly, so we're not 16 17 going to pick and choose, we're just going to say But the issue is that it's so vague that how 18 do you decide whether you're discussing a public 19 position on a topic or not? And that's where we've 09:41AM 20 21 asked for clarification. In addition to indicating 22 for them that we are still considering the religious organization exception as well. 23 24 TREASURER NEELY: And where are they on that

1 position? They can't agree to be more specific? 2 They won't clarify it more? 3 COMMISSIONER RAGUSO: They've said no, they can't agree to anything we've proposed. 4 5 TREASURER NEELY: And that's not your 09:41AM 6 understanding, is it, Carrie? 7 ALDERMAN AUSTIN: No. ALDERMAN LAURINO: So is there an opportunity 8 9 to come back to the table? ALDERMAN AUSTIN: I was only made aware that 09:41AM 10 11 this was an issue, what, a couple of days ago? 12 TREASURER NEELY: Should we table this and 13 get further clarification so that we can make an informed decision? 14 COMMISSIONER RAGUSO: I would hope so. 09:41AM 15 16 Because my intent is to find resolution to this, to 17 get the two parties to be able to agree to some 18 mutual acceptable legal language. 19 TREASURER NEELY: Are we on some kind of time restraint? 20 09:41AM 21 COMMISSIONER RAGUSO: No. I mean, they -- in 22 their letter, they represent that if we don't vote 23 on it today, they're going to seek an application 24 elsewhere --

1 MR. SAFFOLD: Seek an application --2 ALDERMAN AUSTIN: No, we can't wait. They 3 can't wait. TREASURER NEELY: 4 So there is a time pressure. COMMISSIONER RAGUSO: They have funding to 09:42AM 5 6 move forward on construction. They have secured --7 I mean, they can break ground --8 TREASURER NEELY: They have a \$45 million 9 grant. 09:42AM 10 COMMISSIONER RAGUSO: Yes. They're in for 11 permits, and we're moving them along expeditiously. 12 They should be breaking ground in August. 13 allegedly allows them to do more, the \$5 million allocation. You know, it's five million. 09:42AM 15 20-some, you know, million allocation with a five 16 million subsidy. 17 Now, this group must have gotten MR. MUNIN: public funding in other places, haven't they? 18 Ιs this the first time that that ever -- I can't 19 imagine this is the first time this issue has ever 20 09:42AM 21 come up, and how did it get resolved? 22 MR. SAFFOLD: It might be because of New 23 Market Tax Credits or something? 24 MR. MUNIN: Yeah, but that kind of -- I mean,

we have kind of the same thing with respect to 1 2 delegate agencies as well, and I, you know --You're saying what, grants? 3 MR. SAFFOLD: Scott Fehlan from the Law MR. FEHLAN: 4 5 Department, City of Chicago. 09:42AM 6 We understand that when they are 7 trying to acquire land from public entities such as 8 the City, they're very concerned to make sure that 9 they pay fair market value so that they are not perceived to be receiving a subsidy which might 09:43AM 10 11 give the public entity an opportunity to impose additional restrictions on the use of the facility. 12 And so, although we have not 13 14 researched this, the general understanding we have was that when they acquire land, they try to ensure 09:43AM 15 16 that it's fair market value to avoid getting 17 additional restrictions imposed on then. The difference is with the New 18 Markets program, since it is a subsidy and a 19 20 publicly controlled body, the CDF is making a 09:43AM 21 decision to allocate the subsidy, there is the 22 opportunity to impose these additional nondiscrimination requirements. And so I don't 23 24 know, Tony, whether they've successfully closed any New Markets subsidy transactions in other cities?

I know that a couple have fallen through.

MR. SMITH: To my knowledge, they have not closed with another government-sponsored CDE. But they are, at least at other closings, they are very close to closing other transactions with non government sponsored CDE.

MR. FEHLAN: And when I spoke to the Salvation Army representative yesterday, he raised the same question: Why did this not come up with the other allocatees? We pointed out that the Chicago Development Fund is unique in being -- they are controlled by a public entity.

They also mentioned the, what we call delegate agency grant agreements, so subsidies for social services; and in that case, there is standard language in the City's agreements, and presumably in agreements for others, that when they provide the specific services that are being subsidized by that grant, they won't discrimination in the provision of services; however, those grants are subsidizing services as opposed to subsidizing the construction of a facility. And that was another distinction that we talked about yesterday.

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So they do receive public funding 1 MR. MUNIN: 2 either through delegate agencies that --MR. FEHLAN: Yes. In fact, the City of 3 Chicago has issued delegate agency agreements to 4 them. 09:45AM 5 ALDERMAN AUSTIN: With who? 6 7 MR. FEHLAN: To the Salvation --ALDERMAN AUSTIN: Where? Which one? 8 9 MR. FEHLAN: I don't know offhand. I know that they -- we could certainly confirm that. 09:45AM 10 11 ALDERMAN AUSTIN: Yeah, please do. Please 12 I want to know which one that has the delegate 13 agency that you -- or the City has given funds to. 14 Because I'm the one told them to apply for these 09:45AM 15 funds, and now here you come with all of these other restrictions. 16 17 COMMISSIONER RAGUSO: So we had thought that, 18 local folks had agreed, about a week ago -- was it a week ago? that they had agreed to the terms that 19 09:45AM 20 we had --21 MR. FEHLAN: Yeah. There was a meeting on, 22 I believe, June 4th with representatives of the Salvation Army, their counsel from Sidley Austin, 23 24 representatives of DCD and from the Department of

the Environment, and at that meeting the, both the 1 attorney for Salvation Army and the Salvation Army 2 rep, said: Our current operational thinking is 3 that when we rent the facility, we will not 4 discriminate based on the content of the speech or 09:46AM 5 6 the views expressed at that meeting. That was a 7 very positive development. 8 When Bob Stephan, as counsel to CDF, 9 asked them to confirm in writing that they would 10 agree to that restriction, within a few days they 09:46AM 11 replied that that position had been overridden by the corporate office, and they were no longer able 12 to make that representation in writing. 13 ALDERMAN LAURINO: But you feel comfortable 14 that you can bring this back to the table and see 09:46AM 15 16 if there's any further development. TREASURER NEELY: Yeah, I don't read that 17 sentence the same way you do. I read it says: 18 19 Our request to the Fund may not be considered at tomorrow's meeting. 09:46AM 20 We've considered it. 21 COMMISSIONER RAGUSO: 22 Right. 23 TREASURER NEELY: So it's not that we didn't 24 consider it, we're just needing further

information --1 2 COMMISSIONER RAGUSO: Yes. So this letter 3 was a surprise to me, because yesterday's meeting was let's keep working at this so we can just 4 figure out how to get everybody comfortable with 09:46AM 5 6 language that's going to be acceptable to the board 7 and -- and in the City policy. So --MR. MUNIN: I don't know; I mean, at the end 8 9 it says that they're respectfully withdrawing the application. 09:47AM 10 11 TREASURER NEELY: If we didn't consider it. MR. MUNIN: 12 Yeah. But my guess is that when 13 they say "consider," they mean --14 COMMISSIONER RAGUSO: They mean vote. 09:47AM 15 MR. MUNIN: -- consider approval, same thing. 16 COMMISSIONER RAGUSO: And since -- they just 17 sent this e-mail at 8:30 last night, so I got the 18 letter first thing this morning. And they obviously knew we were meeting this morning. 19 20 was -- it threw us back because they had agreed to 09:47AM 21 the terms, and then they came back and said no, we 22 can't. So that's when we started to try to meet and figure out how we could get both parties on 23 24 common ground. So --

ALDERMAN LAURINO: So your recommendation is 1 2 we're going to hold this item? 3 COMMISSIONER RAGUSO: My recommendation is to 4 hold this and, you know, I'm hoping that -- and, Alderman, you know, I know you told them that, you 09:48AM 5 know -- although, is this -- is this -- I guess 6 7 I -- is this acceptable to you that they are saying 8 no, we're not agreeing to these terms? 9 ALDERMAN AUSTIN: No, 'cause that's -- like I 09:48AM 10 said, I think we all have different opinions of 11 what they are saying. 12 Commissioner, had this been brought 13 up in an earlier time to me, I think that I could have had a more satisfactory answer for you. 14 15 think that you made me aware of this a couple of 09:48AM 16 days ago. Now --COMMISSIONER RAGUSO: And that's when I was 17 18 made aware of it. ALDERMAN AUSTIN: Well, now, they just said 19 09:48AM 20 it was at the last advisory meeting. So when was 21 Because if these questions were brought up 22 before, why wasn't I made aware of them? 23 that's what he just said. 24 MR. LEÓN: At the advisory meeting, we

discussed only two issues, the separation of church 1 and state, which was clarified by Mayer Brown, and 2 the discrimination because of sexual orientation. 3 The other issues related to being able to allow 4 organizations to take a public position, that came 09:49AM 5 6 up recently. But --ALDERMAN AUSTIN: 7 That's what I'm saying, every time you meet about it, you come up with 8 9 something new, but nobody is informing me. 09:49AM 10 what I'm saying. You brought this up as far as 11 sexual orientation at the CDC meeting. I thought 12 you were answered then that if you're renting the place, what, am I going to ask you what are your 13 14 sexual preferences? That doesn't make any sense. 09:49AM 15 So when was these questions brought up before? Since I'm just now knowing, and you're 16 17 saying you are just now being made aware of them. Because I believe -- because, like I said, talking 18 to Major Harvey is one thing, but talking to 19 09:49AM 20 Colonel Grindle is another thing. The issue of the COMMISSIONER RAGUSO: 21

COMMISSIONER RAGUSO: The issue of the religious and political views, within the past week.

ALDERMAN AUSTIN: Well, I gave you the examples of what we have been discussing, "we"

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being the Salvation Army and I. 1 COMMISSIONER RAGUSO: 2 Right. 3 ALDERMAN AUSTIN: So I'm trying to see how did we get off on such two different tangents? 4 COMMISSIONER RAGUSO: And that's what I'm not 09:50AM 5 clear on because I know --6 7 ALDERMAN AUSTIN: Not clear as to what? 8 COMMISSIONER RAGUSO: Yesterday at Plan 9 Commission you said this is open to everybody. 09:50AM 10 ALDERMAN AUSTIN: It is open to everybody. 11 COMMISSIONER RAGUSO: I'm just -- we're just 12 trying to get them to memorialize that in language. 13 ALDERMAN AUSTIN: I doubt very seriously if 14 Father Pfleger is going to rent his facility to Pastor Parson for any religious meeting. 09:50AM 15 16 that the same thing? Is that or is that not the same thing? 17 COMMISSIONER RAGUSO: But we're not giving 18 19 them New Market Tax Credits. ALDERMAN AUSTIN: Now, why would I use it if 20 09:50AM 21 it wasn't the same example; we're giving them tax 22 credits? Come on, Commissioner, just forget it, 23 because you're going to do nothing but just make me 24 more and more angry.

MR. SAFFOLD: Is there a way to, I mean, to 1 2 get whatever clarification, the next step here? Do we need to do a voice vote or something or a phone 3 call --COMMISSIONER RAGUSO: 09:51AM That's what I was 5 6 hoping for. 7 MR. SAFFOLD: -- to meet their decision deadline? 8 9 COMMISSIONER RAGUSO: That's why I was hoping to have it heard today so that we are going to keep 09:51AM 10 11 working at this today and hope that --12 MR. SAFFOLD: I think everyone understands where we are --13 COMMISSIONER RAGUSO: 14 Yes. 09:51AM 15 ALDERMAN AUSTIN: Because talking to Major 16 Harvey, that's one thing, who is who I talk to all the time. But the head is Colonel Grindle. 17 COMMISSIONER RAGUSO: Yeah. And this has 18 just all transpired so quickly that I just wanted 19 20 to make sure the body heard it today --09:51AM 21 ALDERMAN AUSTIN: But for you to say it transpired so quickly and nobody has informed me, 22 23 that's what I'm talking about. So if all of these 24 were problems and ahead of time, wouldn't have

somebody tell me? 1 COMMISSIONER RAGUSO: It wasn't a problem 2 until a couple days ago when they came with this. 3 And according to --ALDERMAN AUSTIN: He just said it was a 09:51AM 5 problem in the advisory meeting. 6 7 COMMISSIONER RAGUSO: But they said we agree 8 to it. ALDERMAN AUSTIN: No, he didn't. 09:52AM 10 MR. LEÓN: No, what I said is those were the conditions under which we made a recommendation to 11 the --12 13 ALDERMAN AUSTIN: So your disagreement now is 14 because it's too broad; is that what you're saying? 09:52AM 15 TREASURER NEELY: They said that the 16 corporate overruled local. COMMISSIONER RAGUSO: 17 Right. 18 MR. LEÓN: And if you recall --ALDERMAN AUSTIN: Which is Colonel Grindle. 19 MR. LEÓN: If you recall, Alderman, 09:52AM 20 21 last Tuesday, last week I asked very specifically 22 the question at the CDC, and they answered that 23 they will comply with all the City ordinances and 24 regulations.

ALDERMAN AUSTIN: That's right. Everybody 1 2 has to. MR. LEÓN: They said that. Within the last 3 4 week or few days --ALDERMAN AUSTIN: So now you're saying that 09:52AM 5 they said that they will not comply with the City's 6 7 rules and regulations. 8 COMMISSIONER RAGUSO: Per corporate, yes. 9 ALDERMAN AUSTIN: Is that what you're saying? 09:52AM 10 ALDERMAN LAURINO: Well, let me just say, 11 Alderman Austin, I think that you are correct, that 12 you have not been in the loop on this, absolutely 13 not. So what would you like to see happening from 14 today? ALDERMAN AUSTIN: Table it until I talk to 15 09:52AM Colonel Grindle. 16 17 ALDERMAN LAURINO: Okay. Excellent. Can we agree on that? 18 TREASURER NEELY: Motion to table the Austin 19 09:52AM 20 Family Health Center transaction. 21 ALDERMAN AUSTIN: No, it's the Salvation Army. 22 TREASURER NEELY: I'm sorry. The Ray and 23 Joan Kroc Corps Community Center Project. Thank 24 you.

MR. MUNIN: Second. 1 2 MR. SAFFOLD: I agree. COMMISSIONER RAGUSO: All those in favor. 3 TREASURER NEELY: If there's a motion made by 4 me, Gene Saffold will never second. 09:53AM 5 That is just a 6 rule. (Laughter.) 7 COMMISSIONER RAGUSO: So assuming Alderman 8 Austin can speak with the Salvation Army and get us 9 to where we need to be, how do -- how can we get a 09:53AM 10 11 vote without reconvening the body? 12 MR. NAREFSKY: Well, either you have --13 TREASURER NEELY: Phone poll? 14 MR. NAREFSKY: I think we might want to, so 09:53AM 15 we're complying with Open Meetings Act, and avoid 16 your need to have another meeting, maybe include 17 something in the treasurer's motion to table that would delegate to you, after there is hopefully 18 resolution and clarity, to inform the board members 19 of that, but to get approval today subject to 09:53AM 20 21 resolution of these open issues. 22 ALDERMAN LAURINO: Or just have another 23 meeting. Is there a problem? 24 Alderman Austin, what would you like?

ALDERMAN AUSTIN: I would prefer to have 1 2 another meeting. MR. NAREFSKY: That's fine. You can have a 3 special meeting called on 48 hours' notice, so it's 4 not a time limit, it's not an issue of great time. 09:54AM 5 6 COMMISSIONER RAGUSO: But just to be clear, 7 everybody's in next week that can -- we can reconvene quickly if we need -- okay. Like I'm 8 9 hoping Monday or --09:54AM 10 ALDERMAN LAURINO: Like don't wait until the week of July 4th. 11 12 COMMISSIONER RAGUSO: Right. Like Tuesday or 13 Wednesday --TREASURER NEELY: I have pension board 09:54AM meeting, so ... I can only do what I can do. 16 COMMISSIONER RAGUSO: Right. That's why I was hoping that if we couldn't all convene, that 17 there was another way to get this vote --18 Well, we can still do -- some of 19 MR. MUNIN: 09:54AM you can attend by phone, correct? 20 21 MR. NAREFSKY: Well, some can, subject to 22 making sure we, you know, comply with the quorum 23 requirement of having people present. 24 MR. MUNIN: Right.

It will obviously be a short 1 MR. NAREFSKY: I think one of the reasons for trying to 2 meeting. get the consideration on the table today was to 3 make sure that all the board members knew what the 4 status was. And so if we have another meeting, 09:54AM 5 6 presumably it could be a very short meeting. MR. SAFFOLD: How about around Thursday or 7 Friday? 8 9 COMMISSIONER RAGUSO: I'm hoping Tuesday or Wednesday of next week. 09:55AM 10 11 MR. FEHLAN: Commissioner, I assume the 12 instructions are that the assurances that we get 13 from the Salvation Army to the CDF should be in writing, which is the form that Bob Stephan has 09:55AM 15 been trying to achieve, because historically there's been sometimes a disconnect between the 16 verbal assurances they provide and what they're 17 willing to sign. 18 19 So I just wanted to confirm, because it sounds like there may be some informal 20 09:55AM 21 conversations between, you know, the Alderman and 22 the Salvation Army. I assume, though, that the CDF board wants to make sure that those are actually 23

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reduced to writing.

MR. MUNIN: I think it's best for everybody 1 2 because otherwise you're going to have all sorts of 3 confusion later on if you don't do that. MR. SAFFOLD: I like to read something that 4 09:55AM 5 we're passing. 6 MR. SMITH: Well, and does the board want 7 to articulate a policy on what it would find 8 acceptable in writing or not? ALDERMAN LAURINO: 9 No. MR. FEHLAN: Or do you want to discuss that 09:55AM 10 11 at the next meeting? 12 ALDERMAN LAURINO: We don't want to do that. 13 Alderman Austin, are you going to 14 bring somebody from the Law Department; would you consider that, to be part of the meeting to meet 09:56AM 15 16 with Colonel Grindle? 17 ALDERMAN AUSTIN: Well, when I talk with 18 Colonel Grindle -- first I have to get a phone 19 conversation with him, and I don't know if he's 09:56AM 20 here in Chicago or if he's traveling. And then 21 when I find out whether he's traveling or not, then 22 I'll see if I can get a meeting here in the city. ALDERMAN LAURINO: 23 I can come by his 24 administrative offices. They're at the 39th Ward.

	1	ALDERMAN AUSTIN: Yeah, I know.
	2	COMMISSIONER RAGUSO: Okay. So is the
	3	motion
	4	MR. NAREFSKY: I'm not sure really we need a
09:56AM	5	motion. We're not doing anything, we're not taking
	6	action, so it's not clear to me that a motion is
	7	needed.
	8	COMMISSIONER RAGUSO: The assumption then
	9	we'll be hosting an emergency meeting
09:56AM	10	MR. SAFFOLD: A motion to seek more
	11	information and to come back
	12	MR. NAREFSKY: The intention was
	13	consideration of the matter
	14	MR. SAFFOLD: So we can tell them that we did
09:56AM	15	consider it.
	16	TREASURER NEELY: And we voted.
	17	MR. SAFFOLD: We voted, yeah.
	18	MR. MUNIN: Somehow, I don't think that's
	19	exactly what they had in mind.
09:57AM	20	TREASURER NEELY: And we're not going to put
	21	it in writing either.
	22	MR. MUNIN: But other than that, they got
	23	everything they wanted.
	24	COMMISSIONER RAGUSO: Okay. Next item of

business is the approval of the application for the 2010 round allocation.

Tony.

MR. SMITH: So the CDF filed a 2010 New Markets Tax Credit allocation application on June 1st requesting \$131 million of additional tax credit authority.

The application changed a bit from prior years in terms of how the CDFI fund, what questions they put in the application. But the response from CDF was very consistent with prior applications as far as community facilities, grocery-anchored retail in underserved neighborhoods, and industrial expansion that retains and increases jobs in Chicago as being the primary investment priorities for CDF.

So it's our advice from Mayer Brown that in order to keep the application in play, CDF's board should ratify the application via resolution.

So I guess actually I'll pause there, and we can have that matter considered as to whether the board would ratify that.

ALDERMAN AUSTIN: Before we consider that

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matter, what are we doing with Aldi's? 1 2 looking, and how much are we trying to allocate for them? 3 MR. SMITH: Aldi received an authorization 4 09:58AM 5 from the board to close up to \$10 million in QEIs, 6 qualified equity investments. This was, I believe, 7 in the January meeting. And we're still working with Aldi. They're telling us that they're working 8 9 up the approval --COMMISSIONER RAGUSO: 09:58AM 10 Is that for one project? 11 MR. SMITH: \$7 million of allocation for two. 12 or \$10 million for three. ALDERMAN AUSTIN: For what? 13 MR. SMITH: 14 For the two stores that they seem most likely to do is a replacement store at 63rd 09:58AM 15 16 and Union for an existing store that's aging, and 17 then a new facility at 83rd and Stewart. 18 ALDERMAN AUSTIN: And they're asking for New Market Tax Credits, but they didn't ask for any 19 20 other stores? Just those two? 09:59AM 21 MR. SMITH: We asked them if they had any 22 other stores in underserved neighborhoods that they 23 would want to consider as part of this, and they 24 said, Well, these two are the most ready to go.

But the board authorized up to \$10 million in case they wanted to add a third store that addressed the food-desert issue.

ALDERMAN LAURINO: Just in case.

MR. SMITH: Yeah, they said they had a couple more that they were thinking about.

ALDERMAN LAURINO: But they have issues with their parent company, correct, in Germany?

MR. SMITH: Right. They're still deliberating about whether they're comfortable with the tax credit structure, and every time we talk with them, they say, yes, we're still going to do this; it's just a matter of getting the approvals. But it has taken a long time.

MR. NAREFSKY: As to the resolution on the table, which is just with respect to filing the application for the 2010 New Markets round, it's really a technical matter. The timing is such that the application went in before today's board meeting. And I know you had notified all the board members by letter of the timing. And, obviously, it's an important thing to get the application in.

about is simply one that is ratifying the

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So the resolution Tony's talking

application, the submittal of the application. 1 2 COMMISSIONER RAGUSO: And the application is \$131 million? 3 Um-hmm. MR. SMITH: 4 COMMISSIONER RAGUSO: And why did we justify 10:00AM 5 \$131 million? 6 7 MR. SMITH: We looked at projects that are under discussion, either pre-application or 8 9 applications in process, and that seems like a reasonable amount to accommodate every transaction 10:00AM 10 11 CDF is considering. 12 We thought about asking for 150, which would have been the theoretical maximum; but 13 14 it seems like a more precise request might be treated more seriously, and so we tied to our 10:00AM 15 16 pipeline. 17 TREASURER NEELY: We usually ask for the max, don't we? 18 MR. SMITH: 19 We usually do. 20 TREASURER NEELY: But don't ever get it. 10:00AM 21 MR. SMITH: No. Nobody tends to get the 22 maximum. 23 TREASURER NEELY: I just don't see why we 24 wouldn't ask for the max again, and they'll give us

whatever they deem appropriate. 1 COMMISSIONER RAGUSO: Yeah, that's why I 2 asked how we came up -- I wasn't sure how we came 3 up with \$131 million. Is it based on the existing pipeline, or trends that we're now seeing as we've 10:01AM 5 6 got some good projects under our belt to see what's 7 transpiring? 8 MR. SMITH: Well, we have a number of 9 projects that have either applied and we're working 10:01AM 10 with them, they're, you know, in some stage of readiness, and then we have others that we've had 11 discussions, they're going to apply, we have a 12 sense of how big their request will be. 13 Practically speaking, it would be 14 very hard for CDF to use \$131 million if we got it 10:01AM 15 16 all at once, and chances are we would get allocated 17 less than what we asked for anyway. So we already filed the 18 MR. MUNIN: 19 application. Can you amend that? MR. SMITH: 10:01AM 20 No. 21 MR. MUNIN: Okay. So doesn't look like 22 that's an option. 23 I'd make a motion to ratify the 24 application that's been filed.

COMMISSIONER RAGUSO: To the maximum? 1 2 MR. SMITH: We can't change it. 3 MR. MUNIN: It's 131. They have already filed it. 4 TREASURER NEELY: And you made that decision 10:01AM 5 without the board, to do 131? 6 7 MR. SMITH: Yeah, we discussed it with City 8 staff, yeah. Based on the timing, the board could 9 not approve the application before --10:02AM 10 COMMISSIONER RAGUSO: And I asked the 11 question to get at how the decision was arrived 12 just because of the past two -- wait, three --MR. SMITH: In the fourth round, CDF asked 13 for \$150 million and received 100, and in the 7th 14 round, CDF asked for \$125 million and received 55. 10:02AM 15 16 COMMISSIONER RAGUSO: So in speaking with our 17 reps and folks, I don't want to say that they coached us, but it was, you know, suggested that if 18 19 we come up with a more calculated approach to the 10:02AM 20 number that we submit, it shows, you know, the 21 number that we could actually use --22 MR. SAFFOLD: It was approved in total, or in 23 haircut increments, or do they do it project by 24 project, the worthiness of the allocation, in terms of how they aggregate --

MR. SMITH: They don't really tell you much about the details of their process, but they certainly, for a pipeline application like CDF, they don't look project by project, they look more at what they think your organization's capacity is to close deals in a given year. So, so far CDF has closed \$54 million in its largest activity year, which was 2009.

There's also the example out there of the City of New York that asked for \$500 million in the third round, which was far above the max that the CFI fund suggested that people stick to, and they got nothing.

So that was part of the consideration as well, that asking for the max just seemed like a little bit of a wrong message to send; that it would be more calibrated to what we think the pipeline really could be.

ALDERMAN LAURINO: How long have we been in this business? Were we doing this in 2008?

MR. SMITH: CDF first applied in fall of 2005.

ALDERMAN LAURINO: 2005.

COMMISSIONER RAGUSO: But got the allocation

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in '6.
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                 MR. SMITH: Got notified in '06, and then the
        2
           allocation agreement was filed in '07.
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                 COMMISSIONER RAGUSO:
                                         So we're getting better
           at figuring out how --
10:03AM
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                 ALDERMAN LAURINO: Yeah, practice makes
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           perfect.
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                 COMMISSIONER RAGUSO:
                                         Yeah.
                                                Does anyone have
        9
           any other questions on this matter?
                 MR. SAFFOLD:
10:04AM
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                                I second Gene's motion.
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                 COMMISSIONER RAGUSO: What was your motion
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           again?
                              To ratify the application that
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                 MR. MUNIN:
           was filed on June 1st for $131 million in credits.
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                 COMMISSIONER RAGUSO: All those in favor.
10:04AM
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       16
                                 (Chorus of ayes.)
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                           Opposed?
                                (No response.)
       1.8
       19
                           The motion passes.
                           Next order of business is the
10:04AM
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           authorization to prefund investments.
       21
                 MR. SMITH:
       22
                              So one of the stipulations from
       23
           the CDFI fund for applicants is that if they have
       24
           received credits in prior rounds, they need to have
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a certain percentage of their existing allocation closed by certain target dates in order to keep their application under consideration.

The target that would apply to CDF, based on where it is today on closed deals is it would need to close an additional \$6.1 million of allocation by July 21st of this year to keep its 2010 application in play.

If it does not do that, then CDFI fund would just set the application aside, there would be no penalty or problem for CDF, it would just be that it couldn't receive credits in the 2010 round.

So the action on the table here is to do what's known as a prefunding. So that would be for CDF to receive \$6.1 million in capital from an investor prior to actually pushing the dollars out to a project. And that's something that's very common in the industry.

The issue is that once you receive capital, you have to deploy it within one year, or else there's a risk that the tax credit allocation that you used up with that \$6.1 million that we're talking about here would be taken away by the CDFI

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fund.

So we've had discussions with JPMorgan Chase, since we're talking with them about the largest number of transactions that actually seem likely to close. So when we look at our pipeline of approved projects, we have Finkl, which is still active; we have Aldi; we have the PCC transaction that was just approved today; and then we have this meeting upcoming to consider the Salvation Army project. So a number of likely transactions that could close and actually use that prefunded QEI.

So we've had further discussions with Chase about what the terms would be if they were to agree to prefund \$6.1 million -- in this case, we're asking for up to \$7 million for flexibility -- of allocation.

So Chase has indicated they might require CDF to maintain \$20 million of total unclosed allocation available until we actually push out the prefunded dollars. They would also like to have the right to withdraw their capital if no qualifying project had been funded or identified by March of 2011. They wouldn't necessarily

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withdraw their capital, but they'd like to have 1 that discretion. 2 And then CDF would probably be 3 required to reimburse their legal fees associated 4 with closing the QEI if there was too much of a laq 10:07AM 5 time between taking in the dollars and actually 6 7 deploying them in a project. MR. SAFFOLD: So that first part you 8 mentioned with regard to \$20 million, to reserve 9 10 that, you're talking about, to be added with this 10:07AM prefunded component to do --11 12 MR. SMITH: To have the flexibility to do 13 that just in case, you know, a \$20 million deal 14 came along or something larger than \$6 million, 10:07AM 15 that CDF would have the ability to do the entire transaction. 16 MR. SAFFOLD: 17 For how long would that be in effect? 18 19 MR. SMITH: They haven't specified, but I 10:07AM 20 would imagine it's as long as we have prefunded 21 capital taken in and have not deployed it yet into a qualified project. 22 MR. SAFFOLD: Okay. 23 24 It would be unreasonable for them MR. SMITH:

to go beyond that period.

MR. SAFFOLD:

MR. SAFFOLD: Right.

MR. SMITH: And CDF's made it clear and Chase understands and agrees with the fact that CDF would only use any dollars it takes in to fund projects that this body had either previously approved or approved simultaneously with that funding.

You have 12 months to do that? MR. SMITH: There's 12 months quaranteed, and then there's a six-month cure period that's discussed in IRS private letter rulings on this that seems like it would be very likely to be available to CDF, but we can't quarantee that. Basically it seems like CDF would be diligently pursuing the use of the dollars, and then if it said, well, we just can't get it done in 12 months, then the cure period would likely apply based on private letter rulings.

But, practically speaking, there's a decent chance that CDF would actually be able to close the PCC transaction by July 21st in its We're just waiting on a waiver from the entirety. HRSA, the Federal Administration, allowing the property to be transferred to a special purpose

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           entity and have a mortgage securing CDF's loans.
                           They have all the documentation in
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        3
           front of them to provide that signoff. Once they
           provide that, CDF can begin the process of closing
           PCC.
        5
10:09AM
        6
                 COMMISSIONER RAGUSO: Are there any other
        7
           questions on this matter?
                                 (No response.)
        8
        9
                           Then do I have a motion --
10:09AM
                 MR. SAFFOLD:
                                Is there action suggested,
       10
           action asked for?
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                 MR. SMITH: The action would be for this body
       12
           to authorize --
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       14
                 COMMISSIONER RAGUSO:
                                         The prefunding.
       15
           terms that have been explained.
10:09AM
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                 MR. SAFFOLD: So move.
       17
                 ALDERMAN LAURINO:
                                     Second.
       18
                 COMMISSIONER RAGUSO: All those in favor.
       19
                                 (Chorus of ayes.)
       20
                           Opposed?
10:09AM
       21
                                 (No response.)
       22
                           Motion passes.
       23
                           Is there any other business that we
       24
                  Is there -- well, hopefully we'll have a
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special meeting next Tuesday or Wednesday.
        1
                            Then do I have a motion to adjourn
        2
        3
           this June 18 Board of Directors meeting for the
           chicago Development Fund?
        4
                  TREASURER NEELY:
        5
                                     Motion.
10:09AM
                  MR. SAFFOLD:
                                 Second.
        6
                  COMMISSIONER RAGUSO:
                                          All those in favor.
        7
                                  (Chorus of ayes.)
        8
                            Opposed?
        9
                                 (No response.)
       10
                                  (The proceedings in the
       11
       12
                                  above cause were recessed at
                                  10:09 a.m.)
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1	STATE OF ILLINOIS)) SS: COUNTY OF DU PAGE)
3	COUNTY OF DU PAGE)
4	I, Donna M. Urlaub, a Certified Shorthand
5	Reporter in and for the County of DuPage and State
6	of Illinois, do hereby certify that I reported in
7	shorthand the proceedings of said hearing as
8	appears from my stenographic notes so taken and
9	transcribed under my direction.
10	
11	IN WITNESS WHEREOF, I have hereunto set
12	my hand and affixed my seal of office at Chicago,
13	Illinois, this 21st day of June 2010.
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16	Hald Marsher 1991. Cheeled a lader
17	Illinois CSR License 84-000993
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